LAW OFFICES

DRINKER BIDDLE & REATH LLP

1345 CHESTNUT STREET PHILADELPHIA, PA 19107-3496 (215) 988-2700

> TINA M. PIDGEON (202) 842-8812 PIDGEOTM@DBR.COM

SUITE 1100 1500 K STREET, N.W. WASHINGTON, D.C. 20005-1209

> TELEPHONE: (202) 842-8800 FAX: (202) 842-8465

> > May 18, 1929

SUITE 300 105 COLLEGE ROAD EAST P.O. BOX 627 PRINCETON, NJ 08542-0627 1609) 716-6500

SUITE 300 1000 WESTLAKES DRIVE BERWYN, PA 19312 - 2409 (610) 993 - 2200

VIA HAND DELIVERY

Ms. Magalie Roman Salas Secretary Federal Communications Commission The Portals 445 12th Street, S.W. Washington, D.C. 20554 MAY 1 8 1999

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FEDERAL COMMUNICATIONS COMMISSION
OFFICE OF THE SECRETARY

Re:

Oral and Written Ex Parte Presentation -

CC Docket No. 96-45

Dear Ms. Salas:

On behalf of Puerto Rico Telephone Company ("PRTC"), we hereby report an oral and written <u>ex parte</u> presentation, made yesterday May 17, 1999, in the above-referenced proceeding. The arguments delivered in PRTC's oral <u>ex parte</u> presentation are consistent with PRTC's prior filings in the proceeding and are summarized in the attached written materials, provided during the meeting. In addition, the participants described the high cost aspects of providing service in Puerto Rico and the adoption of the hold harmless proposal, including LTS.

María M. Reyes Guevara, Esq., Director of Regulatory Affairs for PRTC and Timothy R. Hughes and the undersigned of Drinker Biddle and Reath LLP participated in the meeting on behalf of PRTC. In addition, Ms. Reyes presented the attached letter from José E. Arroyo Dávila, Esq., Vice President of Legal and Regulatory Affairs for PRTC. The presentation was made to Commissioner Gloria Tristani and Sarah Whitesell, her legal advisor.

Two copies of PRTC's written presentation are submitted with this letter pursuant to Section 1.1206(b)(1) of the Commission's Rules, 47 C.F.R. § 1.1206(b)(1).

Sincerely yours,

Tina M. Pidgeon

Enclosures

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FEDERAL COMMUNICATIONS COMMISSION
OFFICE OF THE SECRETARY

Vice President Legal and Regulatory Affairs

May 17, 1999

VIA MAIL AND FAX: (202) 418-7542

The Honorable Gloria Tristani Commissioner Federal Communications Commission Portals 445 12th Street SW Washington, DC 20552

Dear Madam Commissioner:

Thank you for the opportunity to meet with you to discuss Puerto Rico's interest in the continuation of a strong and responsive universal service program. I have asked Ms. María M. Reyes Guevara, PRTC's Group Director for Regulatory Policy, to brief you and your staff about the importance PRTC attaches to the universal service program and its impact on the Puerto Rican consumer.

As you know, Puerto Rico has made great strides toward achieving universal service and yet, much remains to be done. Although telephone penetration has increased from 25% to over 74% between 1974 and the present day, Puerto Rico's telephone penetration rate lags the national average (94%) by twenty percentage points.

The Commission will soon consider the recommendations of the Federal-State Joint Board on universal service. PRTC strongly supports the Joint Board's recommendation that no State (including Puerto Rico) receive less universal service support under the new program than it did in the past. This approach has been referred to by the Joint Board as a "hold harmless" policy. In this connection it is essential that the Commission confirm that the universal service support which will be subject to its hold harmless policy includes, not only high cost support, but long term support as well. If long term support is not included, Puerto Rico's consumers could experience rate increases of as much as 40%. Such an outcome would substantially impair Puerto Rico's ability to increase service penetration to levels comparable to those on the U.S. mainland.

If I can be of any assistance to you or your staff, please do not hesitate to call on me. I would like to take this opportunity to commend you on your leadership regarding the V-chip issue and to wish you great success with that and your other endeavors.

Best personal regards,

c: Mr. John Slater

ISSUE: ELIMINATING UNIVERSAL SERVICE SUPPORT FOR PUERTO RICO THREATENS SUBSCRIBERSHIP

PUERTO RICO SERVICE PENETRATION LAGS BEHIND THE NATIONAL AVERAGE BY 20%

Puerto Rico

74.8%¹

United States

94%²

PUERTO RICAN INCOME IS ONE-THIRD THE NATIONAL AVERAGE

Puerto Rico

 $$8,509^3$

United States

\$25.2884

ONE-THIRD OF PUERTO RICAN HOUSEHOLDS QUALIFY FOR PUBLIC ASSISTANCE

Puerto Rico

34.6%5

United States

10.3%⁶

REDUCTION OR ELIMINATION OF EXPLICIT USF SUPPORT WILL INCREASE END USER RATES

PROJECTED EXPLICIT USF SUPPORT (1999)

\$135 million:7

\$ 45 million in high cost support

\$ 90 million in long term support

CURRENT MONTHLY RATE

\$15.00 weighted average rate \$45.00 adjusted for per capita income

POTENTIAL EFFECT ON LOCAL RATES OF ELIMINATING EXPLICIT USF SUPPORT

\$23.72 weighted average rate (\$8.72 increase)⁸ \$71.16 adjusted for per capita income (\$26.16 increase)⁹

SOLUTION: ADOPT ONE OF TWO PENDING TRANSITION PROPOSALS

PRTC PROPOSAL

Subject carriers serving insular areas to the same schedule for transition to a proxy model methodology established for rural carriers

The Commission delayed transition for rural carriers "because the cost models in the record of this proceeding produced a higher margin of error for rural carriers." <u>USF Fourth Order on Reconsideration</u>, ¶ 78. **The same has been true for PRTC**.

The Commission must ensure affordable universal service for insular areas. Sec. 254(b)(3). **Puerto Rico is an insular area.**

The Commission recognized the possible need to adjust the schedule for non-rural carriers serving insular areas if information for these areas was not included in the economic cost models. <u>USF First Report and Order</u>, ¶ 317. Puerto Rico data has been difficult to develop and test, and the schedule for non-rural carriers serving Puerto Rico must be adjusted.

JOINT BOARD "HOLD HARMLESS" PROPOSAL

No non-rural carrier will receive less federal high cost assistance than the amount it currently receives from explicit support mechanisms

"If substantial reductions [in support] were to occur in a single year, some consumers could experience rate shock. Both significant, sudden increases in the fund size overall, and significant decreases in the support that goes to a particular carrier, could have a notable impact on consumers' rates." Second Recommended Decision, ¶ 51. Puerto Rico consumers would experience a substantial increase in rates with the elimination of explicit USF support.

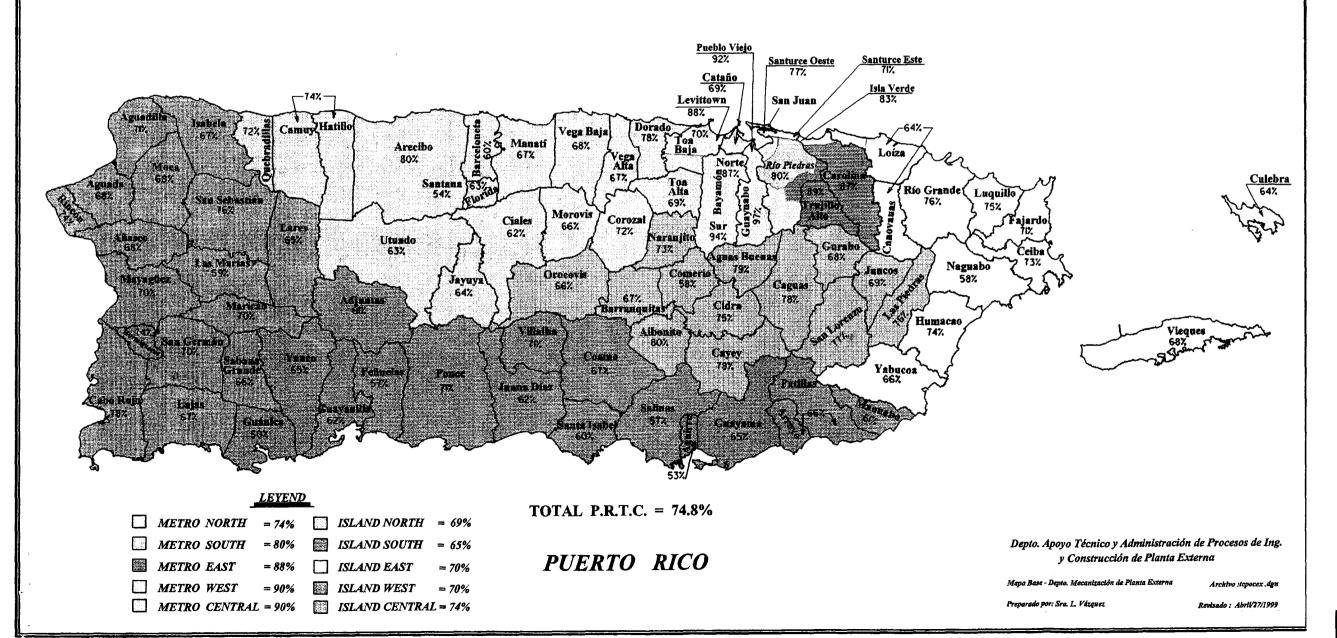
The Joint Board was cognizant of the benefits of its proposal for Puerto Rico. Second Recommended Decision, ¶ 53. The proposal is expressly applicable to Puerto Rico Telephone Company.

Hold harmless is consistent with the Commission's pledge to Congress that "no state should receive less federal high cost assistance than it currently receives." Report to Congress, ¶ 197. Puerto Rico may lose significant support under a proxy model methodology.

SOURCES

- ¹ Puerto Rico Telephone Company (subscribership map attached).
- ² "Telephone Subscribership in the United States," Industry Analysis Division, Common Carrier Bureau (rel. May 1999), Table 1.
- ³ "1997 Local Area Personal Income," Bureau of Economic Analysis, Commerce Department (May 6, 1999).
- ⁴ "Puerto Rico in Figures," Government Development Bank for Puerto Rico (1997) at 2.
- ⁵ Total households in Puerto Rico as of April 30, 1999/Households eligible for public assistance as of April 30, 1999
- ⁶ Dalaker, Joseph and Mary Naifeh, U.S. Bureau of the Census, Current Population Reports, Series P60-201, <u>Poverty in the United States: 1997</u>, U.S. Government Printing Office, Washington, D.C., 1998 at viii.
 - ⁷ 1999 estimates based on actual data for January through April, 1999.
- Estimated PRTC explicit USF Support/1.3 million lines in Puerto Rico/
 12 months = \$ 8.72
- ⁹ Total from line 8 x ratio of Puerto Rico per capita income to United States per capita income

PERCENTAGE OF HOUSEHOLDS WITH A TELEPHONE DECEMBER 1998



PUERTO RICO TELEPHONE COMPANY

TARIFFS SCALE REVISED FOR BASIC SERVICES

CLASS OF SERVICE	SCALE 1 40,001 and Greater		SCALE 2 10,001 - 40,000		SCALE 3 5,001 - 10,000		SCALE 4 1,001 - 5,000	SCALE 5 201 - 1,000	SCALE 6 Until 200
	BASIC RENT	UNITS ALLOWANCE	BASIC RENY	UNITS ALLOMANCE	BASIC RENT	UNITS ALLOMANCE	BASIC BASIC RENY RENT		BASIC RENT
RESIDENTIAL									
ain Station									
Individual									
leasured 1	\$ 7.25 14.35	70 160	\$ 6.70 11.25	60 125	\$ 6.10 10.35	60 125		****	
Inlimited	18.80		15.10		14.00	•••	\$ 8,45	\$ 7.60	\$ 6.45
Party Line									
teasured (\$ 6.05	60	\$ 5.45	50	\$ 4.80	50	••••	****	••••
teasured II Inclimited	13.60 17.35	150	10.55 13.70	115	9.65 12.55	115	\$ 7,30	\$ 6.45	\$ 5,80
Business								,	
ain Station	\$23.05 36.65	85 85	\$22.35 35.65	85 85	\$21_90 35_00	85 85	\$25.25 38.25	\$21.60 34.60	\$19.30 32.90
ain tine ain Trunk dditional Trunk	40.65 28.60	85 	39.65 27.60	85 	39.00 26.95	85	43.90 43.90	39.90 39.90	37.25 37.25

the charge for additional units is \$0.13

Installation charge: Residential \$ 35,00 120.00 Business

\$ 20,00 Deposit: Residential

50,00 Business